Sebastian Inlet District

Regular Commission Meeting
Wednesday, 4 PM, June 10, 2026
Sebastian Inlet District Office
114 Sixth Avenue
Indialantic, FL 32903

Minutes

Present at the meeting were: Chairman David Barney, Commissioner Lisa Frazier (Vice Chair), Commissioner Michael Rowland (Secretary/Treasurer), Commissioner John Campbell and Commissioner TJ Marshall. Also, in attendance were: Executive Director James Gray, SID Public Outreach Associate Ed Garland, SID Contracts and Accounting Manager Stacy Busche, SID Legal Counsel Shawn Demers, Marie Yarbrough (AtkinsRéalis), Bryan Flynn (ESA), Tara Brenner (ESA), Natalie Stephens (ORCA), Nicole Swanteson (WGI), Chris LaForte (WGI), Alex Kinder (SISP), Kenneth Torres (SISP), Katie Crocker, (AtkinsRéalis), Melissa Meisenburg (IRC), and Calvin "Tres" Holton (public),

Under Agenda Item I
Call to Order – Chairman Barney called the meeting to order at 4 p.m.

Under Agenda Item II
The Commission discussed the minutes of the regular Commission meeting of May 13, 2026 and approved them without changes or corrections.

Under Agenda Item III
Additions and Deletions
There were no additions or deletions to the agenda.

Under Agenda Item IV
Presentations
There were no presentations.

Under Agenda Item V
Information and Discussion Agenda

A. Executive Director's Reports
   1. Update on the 2025/26 Sand Trap Dredging and Beach Placement Project
      Mr. Gray said the contractor, ATL, has demobilized all of the dredging equipment from the state park except for the dredge and pipe. The District is still waiting for FDEP to provide a position statement on the overdredging event.

   2. Update on the 2026 Jetty Structural Evaluation and Anticipated North Jetty Phase 2 and 3 Construction Schedule
      Ms. Swanteson provided an overview of ESA's April 21 inspection report for the north and south jetties. She said the south jetty's sidewalk and walkway are in poor condition and provided a list of recommendations for its repair, including removing and replacing the sidewalk, and extending armor stone on the landward side. She said the north jetty's

concrete pile caps are in fair condition with large cracks and spalls, and the expansion joint material is deteriorated. The aluminum grates are in good condition, but some are improperly sized or repurposed. The aluminum railing is in good condition with minor corrosion and localized bending. Her recommendations included repairing the concrete pile caps, replacing the expansion joint material, and replacing the neoprene pads and hardware for the railing. Chairman Barney and Mr. Gray discussed the District's MOU with the state park and the responsibility for the jetty infrastructure. Mr. Gray said the state park is responsible for the pedestrian walkway. Mr. Torres said he is confident that the south jetty, despite its "poor" rating, is still safe until it is eventually replaced. Commissioner Marshall expressed concern that the District is exposing itself to liabilities if someone is injured due to the condition of the south jetty. Mr. Demers said he would look further into the details of the MOU.
Mr. Flynn answered several questions from Commissioners about construction materials and strategies for the project. Mr. Gray said the project will go out for bid in late summer, with construction anticipated to commence in the next fiscal year, depending on FDOT's schedule with the bridge replacement project. The 2026 structural evaluation reports on the north and south jetty were provided in the June 10, 2026 agenda packet.

3. Discussion on Property Tax Reform Special Legislative Session
   Mr. Gray presented preliminary information on the property tax reform bills, House Bill 1F and Senate Bill 4F. Property tax reform will now be on the November 3, 2026 ballot and require 60 precent voter approval to pass. Staff calculated potential District ad valorem revenue reductions of 21 percent in 2028 and a 27 percent in 2029. The board discussed the need for project-based budgeting, providing information to the public as firmer details become available, and the potential impact on future budgeting considerations.

Under Agenda Item VI
Consent Agenda

A. Authorized Work for Commission Review
   No items.

B. Recommended for Approval
   1. Agreement – Reef Arches, LLC., Sebastian Inlet District Coconut Point Shoreline Resilience Project Work Order No. 2526-015-RA
      Mr. Gray provided a brief overview of the Coconut Point living shoreline project which included the project partnership with the Sebastain Inlet State Park, project design and permitting, FDEP Coastal Resiliency funding grant, and partnership with Reef Arches, LLC and MANG. Mr. Gray explained that staff was requesting Board approval an agreement with Reef Arches, as the sole source provider, for the installation of (15) Reef Arch artificial reef structures and (45) 7-gallon red mangroves along approximately 90 linear feet of shoreline adjacent to Coconut Point. The Reef Arches and red mangroves will be used to create the Coconut Point living shoreline project.

      Recommended Action: Staff recommends that the Commission approve the agreement with Reef Arches, LLC and authorize the Chairman to sign on behalf of the District.

2. Memorandum of Understanding between Ocean Research & Conservation Association, Inc. (ORCA) and Sebastian Inlet District for Coconut Point Shoreline Resilience Project
   Ms. Gray introduced Ms. Stephens from ORCA, a nonprofit conservation association dedicated to the protection and restoration of aquatic ecosystems and the species they sustain though the development of innovate technologies, science-based conservation action, and community education and outreach. ORCA approached the District with a partnership opportunity to expand the planned Coconut Point living shoreline coastal resilience project by fully funding a pilot program to include additional reef arches and provide scientific monitoring. Ms. Stephens provided a detailed history of the organization and its mission to protect and restore aquatic ecosystems. ORCA's programs include real-time water quality monitoring, science-based conservation action, and community education. She emphasized the importance of community presentations, education, and habitat restoration tours, as well as interactive promotional log for tracking changes over the years. Monitoring will continue for at least three years post-installation, with a focus on testing multiple reef arch modules. Baseline monitoring will begin on June 17, 2026, including collecting sediment samples. Commissioner Frazier asked about the permits, and Mr. Gray confirmed all project permits were received.

   Recommended Action: Staff recommends that the Commission approve the Memorandum of Understanding between the Sebastian Inlet District and Ocean Research & Conservation Association, Inc. and authorize the Chairman to sign on behalf of the District.

3. Vessel Use Policy Resolution No. 06.10.26-01
   Mr. Gray discussed the vessel use policy resolution, which establishes guidelines for authorized use, maintenance, and safe operation of district-owned vessels. The policy aims to ensure proper vessel use and maintenance and reduce District liability. Mr. Gray suggested free state-funded courses for those interested in obtaining the necessary boating certifications.

   Recommended Action: Staff recommends that the Commission approve Resolution 06.10.26-01 and establish a District Vessel Use Policy.

4. Sponsorship and Donations Policy Resolution No. 06.10.26-02
   Mr. Gray discussed the sponsorship and donation policy, which aims to ensure contributions align with district programs and projects. Commissioner Marshall provided a few suggested revisions to the policy to only offer sponsorship eligibility to non-profit organizations and that the Board have at least 2 opportunities to review sponsorship requests. Commissioners discussed several potential caveats to the suggested policy revisions but ultimately agreed to leave the proposed wording intact.
   Recommended Action: Staff recommends that the Commission approve Resolution 06.10.26-02 and establish a Sponsorship and Donation Policy.

Under Agenda Item VII
Public Comment on Consent Agenda Items
The was no public comment.

Under Agenda Item VIII
Board Vote on Consent Agenda
Commissioner Campbell made a motion to approve Consent Agenda Item VI B 1 (Work Order No. 2526-015-RA). Commissioner Frazier seconded the motion. **The motion carried 4-1.** (Commissioner Marshall voted against the motion citing his previous concerns with how the project was contracted).

Commissioner Campbell made a motion to approve Consent Agenda Item VI B 2 (Memorandum of Understanding between Ocean Research & Conservation Association, Inc. (ORCA) and Sebastian Inlet District for Coconut Point Shoreline Resilience Project). Commissioner Marshall seconded the motion. **The motion carried 5-0.**

Commissioner Rowland made a motion to approve Consent Agenda Item VI B 3 (Vessel Use Policy resolution No. 06.10.26-02). Commissioner Campbell seconded the motion. **The motion carried 5-0.**

Commissioner Frazier made a motion to approve Consent Agenda Item VI B 4 (Sponsorship and Donations Policy Resolution No. 06.10.26-02). Commissioner Rowland seconded the motion. **The motion carried 4-1.** (Commissioner Marshall voted against the motion).

Under Agenda Item IX
Unfinished Business

A. Sebastian Inlet District Administrative Policy Manual
   Mr. Gray said staff completed edits to the final version of the Sebastian Inlet District Administrative Policy Manual, which includes 10 chapters and appendices. The manual was developed with minimal legal expenditures and requires Commission approval for adoption. Commissioner Marshall recommended amendments to sections 3.2 and 3.3, including adding "within budget" and referencing Florida statutes for emergency meetings. He also requested staff to post the approved Administrative Policy Manual on the District's website.

Recommended Action: Staff recommends that the Commission adopt the Sebastian Inlet District Administrative Policy Manual and authorize Chairman Barney to sign Resolution 06.10.26-03 on behalf of the District.

Commissioner Campbell made a motion to approve the Sebastain Inlet District Administrative Policy Manual with the recommended changes by Commissioner Marshall for section 3.2 to include language of "within budget" and Section 3.3 to include a reference to Florida Statute 120.525, Section 3 (Emergency Meetings). Commissioner Rowland seconded the motion. **The motion carried 5-0.**

Under Agenda Item X
Public Comment on Unfinished Business
There was no public comment

Under Agenda Item XI
New Business

Under Agenda Item XII
Public Outreach Activities
Mr. Garland gave an update on the District's outreach activities. The District responded to media inquiries about the completion of the District's sand dredging and placement project. He will also participate in public events – a surfing festival and a coastal cleanup — at the Sebastian Inlet later in the month.

Under Agenda Item XIII
Park Matter – Ken Torres
Mr. Torres left the meeting prior to the Commission addressing this agenda topic. Commissioners discussed the reduction of parking spaces at the state park due to bridge construction and ideas for alleviating the situation.

Under Agenda Item XIV
Legal Counsel Update – Shawn L. Demers, GrayRobinson
Mr. Demers said he will review the District's MOU with the state park to determine the District's liability if the south jetty remains open now that ESA determined that it is in "poor" condition.

Under Item XV
Public Comment Period
There was no public comment

Under Item XVI
Commissioner Items

Chairman Barney — Nothing.
Vice Chair Frazier— Will be unable to attend the July 8, 2026 Regular Commission Meeting.
Secretary/Treasurer Rowland — Nothing.
Commissioner Campbell — Nothing.
Commissioner Marshall — Revamped the Commissioner Resources web pages to include new information and hot buttons.

Under Item XVII
Adjournment — Chairman Barney adjourned the meeting at 6:27 p.m.

Secretary/Treasurer Date 7/8/26